

Chairman - Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations I Mina'trentai Dos Na Liheslaturan Guåhan | 32nd Guam Legislature



#### **April 18, 2013**

The Honorable Judith T. Won Pat, Ed.D. Speaker I Mina 'Trentai Dos na Liheslaturan Guåhan 155 Hesler Place Hagatna, Guam 96910

VIA: The Honorable Rory J. Respicion

Chairman

Committee on Rules, Federal, Foreign & Micronesian Affairs,

Human & Natural Resources, and Election Reform

RE: Committee Report on Bill No. 56-32 (COR), As Amended by the Committee Dear Speaker Won Pat,

Håfa adai! Transmitted herewith is the committee report on Bill No. 56-32 (COR), as amended by the Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations — "AN ACT TO REPEAL AND REENACT §9108 OF TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO CHANGING THE PENALTY FOR VIOLATION OF THE TRAFFIC CODE FROM A PETTY MISDEMEANOR TO A CIVIL VIOLATION PUNISHABLE BY A FINE."

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Chairman - Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations I Mina'trentai Dos Na Liheslaturan Guåhan | 32nd Guam Legislature



# **COMMITTEE REPORT**

# BILL NO. 56-32 (COR) AS AMENDED BY THE COMMITTEE

AN ACT TO REPEAL AND REENACT §9108 OF TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO CHANGING THE PENALTY FOR VIOLATION OF THE TRAFFIC CODE FROM A PETTY MISDEMEANOR TO A CIVIL VIOLATION PUNISHABLE BY A FINE.



Chairman - Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations I Mina'trentai Dos Na Liheslaturan Guåhan | 32nd Guam Legislature



**April 18, 2013** 

#### **MEMORANDUM**

**TO:** All Members

Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations

RE: Committee Report on Bill No. 56-32 (COR), As Amended by the Committee

Håfa adai! Transmitted herewith for your consideration is the Committee Report on Bill No. 56-32 (COR), as amended by the Committee – "AN ACT TO REPEAL AND REENACT §9108 OF TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO CHANGING THE PENALTY FOR VIOLATION OF THE TRAFFIC CODE FROM A PETTY MISDEMEANOR TO A CIVIL VIOLATION PUNISHABLE BY A FINE."

This report includes the following:

- Committee Voting Sheet
- Report Digest
- Copy of Bill No. 56-32 (COR), As Introduced
- Copy of Bill No. 56-32 (COR), As Per Legal Counsel
- Copy of Bill No. 56-32 (COR), As Amended
- Public Hearing Sign-in Sheet
- Copy of COR Referral of Bill No. 56-32 (COR), As Introduced
- Copy of COR Referral of Bill No. 56-32 (COR), As Per Legal Counsel
- Notices of Public Hearing
- Copy of the Public Hearing Agenda
- Public Testimony

Please take the appropriate action on the attached voting sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact my office.

Respectfully,

Michael F.Q. San Nicolas



Chairman - Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations I Mina'trentai Dos Na Liheslaturan Guåhan | 32nd Guam Legislature



#### **COMMITTEE VOTING SHEET**

Bill No. 56-32 (COR), as amended by the Committee – "AN ACT TO REPEAL AND REENACT §9108 OF TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO CHANGING THE PENALTY FOR VIOLATION OF THE TRAFFIC CODE FROM A PETTY MISDEMEANOR TO A CIVIL VIOLATION PUNISHABLE BY A FINE."

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Senator Thomas C. Ada Vice Chairman						
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Vice Speaker Benjamin J.F. Cruz Member	8/20	4/18/13				
Senator Tina Rose Muña Barnes  Member	SHOW	\\ \'\				
Senator Vicente C. Pangelinan Member						
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Senator V. Anthony Ada Member						
Senator Aline A. Yamashita, Ph.D. Member	W		O.A. O. V. A. DOWNING VICTOR OF THE PARTY OF			
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Chairman - Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations I Mina'trentai Dos Na Liheslaturan Guåhan | 32nd Guam Legislature



#### COMMITTEE REPORT DIGEST

#### I. OVERVIEW

Bill No. 56-32 (COR) was introduced on February 25, 2013 by Vice Speaker Benjamin J. Cruz and Senator Thomas C. Ada. The bill was subsequently referred by the Committee on Rules to the Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations on February 25, 2013.

The Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations convened a public hearing on Bill No. 56-32 (COR) on March 19, 2013 at 10:06 a.m. in *I Liheslatura*'s Public Hearing Room. The hearing was adjourned at 10:37 a.m.

#### **Public Notice Requirements**

Public Hearing notices were disseminated via electronic mail to all senators and all main media broadcasting outlets on March 11, 2013, and on March 15, 2013.

#### **Senators Present**

Senator Michael F.Q. San Nicolas, Chairman Vice Speaker Benjamin J. Cruz, Committee Member Senator Vicente C. Pangelinan, Committee Member

#### **Public Testimony**

Joshua Tenorio, Director of Policy, Planning and Community Relations, Judiciary of Guam

#### Written Testimony

Raymond Perez, Private Citizen Joshua Tenorio, Director of Policy, Planning and Community Relations, Judiciary of Guam

#### II. TESTIMONY & DISCUSSION

**Chairman Michael San Nicolas**: Bill 56-32, introduced by Vice Speaker Benjamin J.F. Cruz and Senator Thomas C. Ada. Today, we have Mister Josh Tenorio from the Court.

Mr. Joshua Tenorio: Good morning, Mister Chairman, Speaker Pangelinan and Vice Speaker Cruz. I am here to provide some testimony for Bill 56-32. I do want to point out that I expect that the proponent of the legislation will be here; that is the Attorney General's Office. Since they are not here, I decided to come forward in case there are questions. I do know that this legislation will resolve an issue that was noted in the media a couple months ago when, for a period of time, both the Magistrate Judge and the Senior Judge Pro-Tem, who had been appointed to handle traffic hearings, had been throwing out traffic citations when the Attorney General's Office was not present for prosecution. That was because the current statute has a default petty misdemeanor that is to be charged for any violation of the traffic violations chapter that does not specifically have a criminal violation attached to it. So, the Attorney General's Office had to take a couple weeks to identify prosecutors to attend traffic hearings for those

operations to normalize. This legislation is meant to eliminate the requirement for prosecutors to be present at traffic hearings for those traffic violations that the Legislature has not specifically established them to be crimes of misdemeanor, felony or petty misdemeanor.

**Chairman San Nicolas**: Thank you, Mister Tenorio. I apologize. I forgot to yield to the author for his opening remarks and I'd like to do so at this time.

Vice Speaker Benjamin Cruz: Thank you very much. Back when I was at the court, we used to just have a hearing with just police officers presenting for the government and the alleged violator. Recently, as Mister Tenorio had mentioned, the judge has determined that since it is a petty misdemeanor that the presence of an Attorney General prosecutor is required and has been dismissing the actions. Senator Tom Ada, who I must give credit for being on top of that, contacted the Office of the Attorney General and they provided him with draft legislation correcting the fire problem and also the traffic problem. He introduced and got passed the fire code changes in the last session and he asked me, as oversight chair of the police department, to be the main co-sponsor of this bill. The bill was written by the Attorney General's Office. I know that my friend has some issues about some of the language but this was drafted by the Attorney General's Office to repeal the provision on petty misdemeanor as a default and instead make it a violation so that there'll be no need for the presence of a prosecutor from the Attorney General's Office. With the shortage that we're experiencing in government, and the fact that the Attorney General's Office is in need of additional personnel, I felt a need and I believe that it is imperative that we allocate those funds and resources as judiciously as possible and have them spend their time prosecuting the major crimes as opposed to spending hours in traffic court. I'm hoping that we'll be able to pass this in the coming session. We'll have to address the concern that Senator Pangelinan has pointed out to me in the proposed legislation that gives the Traffic Court Division of the Superior Court, or the Judiciary, the ability to be able to set the schedule of fines. I've always had problems with the fact that the Court has kept the fines but no one will provide me with the legal opinion that says that it's not unconstitutional.

Senator Vicente Pangelinan: The concern I have there is that the schedule of fines, as proposed in this bill, is meant to ensure that the fines remain reasonable and that this is a power of the Legislature. We want to ensure that it remains in the Legislature. We've just seen hyperinflation, in terms of everything, and there is no control - power, water. Everything is now being set by everything outside of the Legislature and the general public has no recourse in some of these things. I think that the one body that is responsive to the concerns of the general public, in terms of these matters of when it hits their pocket books, is the Legislature. I would like to ensure that the general public continues to have access to influence that. I'd like to point out and request that when the bill is reported out of committee, that provision be deleted; I'm putting that out for consideration.

**Chairman San Nicolas**: Thank you, Mister Speaker. Yes, it does appear that on page 2, lines 3-5, there is some ambiguity of language on the schedule of fines and whether or not this bill would turn over the setting and scheduling of the amount of those fines, in total, to the court. The committee will work on tightening that language as requested. Did you have any comment on that?

Mr. Tenorio: I don't. Obviously, I respect the authority of the Legislature to determine the policy. I'm present to comment about what the application would do. I do want to point out, for the record, that the Attorney General's Office, the Presiding Judge and the DUI court judges have been meeting regularly every two weeks. There are two items being addressed jointly with the Guam Police Department, the Department of Public Works and the Attorney General's Office. The first one has to do with reviewing the Safe Streets Act and incorporating some the better practices that are being promoted in the States along with the current successful methods of dealing with DUI charges. The second one is discussion that it might be appropriate to revisit, or for the Legislature to consider, whether or not the criminal penalties in Title 16 of traffic code, in which there are some felonies and misdemeanors charged, should be moved

as a traffic chapter in the criminal code. It will be more consistent and the AG's office and the police officers, who are charging at the time of the arrests, can be more efficient in that regard. Lawyers believe that it would be good for the Legislature to consider that. The committee continues to work and they will report their findings to the Legislature to make those considerations.

**Chairman San Nicolas**: Thank you, Mister Tenorio. There being no other individuals wishing to speak on behalf of Bill 56-32, that will conclude the hearing on Bill 56-32.

#### III. FINDINGS AND RECOMMENDATIONS

Prior to the public hearing, the Legislative Legal Counsel determined that the title of Bill 56-32 (COR), as introduced, did not comply with the Standing Rules. As a result, and with the concurrence of the primary sponsor, an updated bill reflecting that change was submitted to the Committee. The change was also reflected in subsequent public notices for the hearing and on the public hearing agenda.

After the public hearing was conducted, the Committee received a letter from the Judiciary of Guam which addressed the concerns raised by Senator Vicente Pangelinan at the hearing. Additionally, the letter included proposed language to be considered for inclusion in Bill 56-32 (COR) that would address said concerns.

The Committee has amended Bill 56-32 (COR) with the following change:

• original language in Subsection (a) is deleted to remove the ability of the Traffic Court or the Judiciary of Guam to set traffic fines that are not set by law. This is also reflected in the amended title of the bill.

The Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations hereby reports out Bill No. 56-32(COR), as amended by the Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations, with the recommendation 10 Phys.

#### I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2013 (FIRST) Regular Session

Bill No. 56-32 (UR)

Introduced by:

8

B.J.F. Cruz

AN ACT RELATIVE TO REPEALING AND REENACTING SECTION §9108 OF TITLE 16 GUAM CODE ANNOTATED.

#### BE IT ENACTED BY THE PEOPLE OF GUAM:

- Section 1. §9108 of Chapter 9 of Title 16, Guam Code Annotated, is
- 3 hereby repealed and re-enacted to read as follows:
- 4 § 9108. Violation of This Title Petty Misdemeanor.
- 5 Except in cases where a different punishment is provided by this Title,
- 6 every person who fails or refuses to comply with or violates any provision of
- 7 this Title is guilty of a petty misdemeanor.

#### "§9108. Violation of This Title – Violation

- 9 (a) Except in cases where a different punishment is provided by
- this Title or other law, every person who fails or refuses to comply with or
- violates any provision of this Title is guilty or liable of a civil violation
- punishable by a fine as set forth at law or in the schedule of fines adopted by
- the Traffic Court Division of the Superior Court of Guam or by the Judiciary
- Branch of the government of Guam, or if fine amount is not enumerated at

2013 FEB 25 PM 4: 29

- law or in the schedule of fines above, then fine amount is not to exceed Five
- 2 Hundred Dollars (\$500.00).
- 3 (b) Notwithstanding subsection (a) of this Section, the Office of the
- 4 Attorney General is not precluded from filing a criminal complaint or
- 5 indictment pursuant to Chapters 15, 45 and 50 of Title 8 G.C.A. in the
- 6 Superior Court of Guam that may include charges involving the violation of,
- 7 or failure or refusal to comply with any provisions of Title 16 G.C.A."

#### I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2013 (FIRST) Regular Session

Bill No. 56-32 (COR)

Introduced by:	B.J.F. Cruz
	Thomas C. Ada

AN ACT TO REPEAL AND REENACT §9108 OF TITLE **GUAM** CODE ANNOTATED, 16, RELATIVE TO CHANGING THE PENALTY FOR VIOLATION OF THE TRAFFIC CODE FROM A PETTY **MISDEMEANOR** TO A CIVIL VIOLATION PUNISHABLE BY A FINE, AND TO **AUTHORIZE** THE TRAFFIC COURT JUDICIARY TO SET TRAFFIC FINES THAT ARE NOT SET BY LAW.

#### BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. §9108 of Chapter 9 of Title 16, Guam Code Annotated, is
- 3 hereby repealed and re-enacted to read as follows:
- 4 § 9108. Violation of This Title Petty Misdemeanor.
- 5 Except in cases where a different punishment is provided by this Title,
- 6 every person who fails or refuses to comply with or violates any provision of
- 7 this Title is guilty of a petty misdemeanor.
- 8 **"§9108. Violation of This Title Violation**
- 9 (a) Except in cases where a different punishment is provided by

- this Title or other law, every person who fails or refuses to comply with or
- 2 violates any provision of this Title is guilty or liable of a civil violation
- 3 punishable by a fine as set forth at law or in the schedule of fines adopted by
- 4 the Traffic Court Division of the Superior Court of Guam or by the Judiciary
- 5 Branch of the government of Guam, or if fine amount is not enumerated at
- 6 law or in the schedule of fines above, then fine amount is not to exceed Five
- 7 Hundred Dollars (\$500.00).
- 8 (b) Notwithstanding subsection (a) of this Section, the Office of the
- 9 Attorney General is not precluded from filing a criminal complaint or
- indictment pursuant to Chapters 15, 45 and 50 of Title 8 G.C.A. in the
- 11 Superior Court of Guam that may include charges involving the violation of,
- or failure or refusal to comply with any provisions of Title 16 G.C.A."

## I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2013 (FIRST) Regular Session

Bill No. 56-32 (COR)

As Amended by the Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations.

Introduced by:	B.J.F. Cruz
	Thomas C. Ada

AN ACT TO REPEAL AND REENACT §9108 OF TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO CHANGING THE PENALTY FOR VIOLATION OF THE TRAFFIC CODE FROM A PETTY MISDEMEANOR TO A CIVIL VIOLATION PUNISHABLE BY A FINE, AND TO AUTHORIZE THE TRAFFIC COURT OR JUDICIARY TO SET TRAFFIC FINES THAT ARE NOT SET BY LAW.

#### 1 BE IT ENACTED BY THE PEOPLE OF GUAM:

- Section 1. §9108 of Chapter 9, of Title 16, Guam Code
- 3 Annotated, is hereby repealed and re-enacted to, read: as follows:
- 4 § 9108. Violation of This Title Petty Misdemeanor.
- 5 Except in cases where a different punishment is provided by
- 6 this Title, every person who fails or refuses to comply with or violates
- 7 any provision of this Title is guilty of a petty misdemeanor.
- 8 "§9108. Violation of This Title Violation.

(a) Except in cases where a different punishment is provided by this Title or other law, every person who fails or refuses to comply with or violates any provision of this Title is guilty or liable of a civil violation punishable by a fine as set forth at law or in the schedule of fines adopted by the Traffic Court Division of the Superior Court of Guam or by the Judiciary Branch of the government of Guam, or if fine amount is not enumerated at law or in the schedule of fines above, then fine amount is not to exceed Five Hundred Dollars (\$500.00).

(b) Notwithstanding subsection (a) of this Section, the Office of the Attorney General is not precluded from filing a criminal complaint or indictment pursuant to Chapters 15, 45 and 50 of Title 8 G.C.A. in the Superior Court of Guam that *may* include charges involving the violation of, or failure or refusal to comply with any provisions of Title 16 G.C.A."



#### I Mina'Trentai Dos na Liheslaturan Guåhan

Committee on Aviation, Ground Transportation, Regulatory Concerns, and Future Generations SENATOR MICHAEL F.Q. SAN NICOLAS

#### March 19, 2013

**Bill No. 56-32 (COR):** AN ACT TO REPEAL AND REENACT §9108 OF TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO CHANGING THE PENALTY FOR VIOLATION OF THE TRAFFIC CODE FROM A PETTY MISDEMEANOR TO A CIVIL VIOLATION PUNISHABLE BY A FINE, AND TO AUTHORIZE THE TRAFFIC COURT OR JUDICIARY TO SET TRAFFIC FINES THAT ARE NOT SET BY LAW.

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Bill No.	56-32	(COR)
Page	į	



### Bill No. 56-32 (COR): Change of Offenses To Civil Violations

dia1911@ite.net < dia1911@ite.net > To: senatorsannicolas@gmail.com

Thu, Mar 21, 2013 at 4:08 PM

Dear Senator San Nicolas:

This is to provide testimony in opposition to Bill No. 56-32 (COR) as currently written.

I have been made to understand that the bill was proposed to address the issue of impartiality in judgment, the issue of police being allowed to practice law and the availability of prosecutorial attorneys in the traffic court. Despite these reasons for proposing the bill, there has been no ruling by the court on this matter to invalidate the Traffic Court Rules, nor has the Judicial Council changed those rules.

Traffic Court Rules adopted by Judicial Council established the current procedure of hearing traffic offenses without the presence of a prosecutor. The rules are allowed in accordance with 8 GCA, §1.07 and §1.09, as deemed necessary to "secure simplicity and uniformity in procedure, fairness in administration and the elimination of unjustifiable expense and delay". Furthermore, the statute states that, in regards to the Traffic Court Rules, "Such rules may be inconsistent or conflict with the procedures provided in this Code. However, the defendant in any proceeding before the Traffic Court shall have the right to appeal to the Superior Court and obtain a trial de novo in any case." Thus, there is a remedy for defendants who believe that the expedited process is not in the best interest of justice.

Listed here are some issues with the proposed amendment to the statute:

- 1. Does the amendment seek to convert the offenses in 16 GCA to entirely civil matters; or does it seek to designate acts or omissions as "violations" in the context of 9 GCA, §1.18(f)? If the latter is the case, then the amendment should strike the original phrase "guilty of a petty misdemeanor" and replace it with the words "guilty of a violation", without further changes to the existing statute.
- 2. If the amendment is proposed to be an entirely a civil matter, would the violation be considered a binding obligation for the purposes of 7 GCA, §1108 and §1109? What mechanism empowers police officers (per 10 GCA, § 77104) to "enforce" a civil violation that is not yet adjudicated through the courts?
- 3. Are suits brought forth for violations of 16 GCA considered private actions as under 7 GCA, §1114? Who is the plaintiff? Are police officers considered to be acting as individuals, or as government agents under the proposed statute? Does this negate the obligation of the Office of the Attorney General to appear in court as directed under 5 GCA, §30109(c) in regards to civil actions?

- 4. Detention is permitted for criminal offenses by 8 GCA §30.10, and police officers are presumably allowed to issue citations for traffic offenses under the authority of 8 GCA, §25.10 and §25.20. Would police officers retain authority to stop the free movement of a citizen driving on the highway, and detain and cite them for non-criminal conduct if offenses are changed to civil violations?
- 5. Are there any protections, equivalent to 8 GCA, §20.15, granted to law enforcement officers for enforcing civil violation? Does "good faith" doctrine still apply?

Thank you for receiving my concerns. Please do not hesitate to contact me if you have any questions.

Respectfully submitted,

Raymond Perez Sinajana 727-2299



#### Fwd: Follow up on Bill-56-32 Traffic offenses as civil violations

Mike Lidia <mike.lidia@senatorbjcruz.com>

Fri, Apr 12, 2013 at 12:08 PM

To: Senator Michael San Nicolas <senatorsannicolas@gmail.com>, Julian Janssen <julian.c.janssen@gmail.com> Co: Carlo Branch <carlo.branch@gmail.com>

Senator San Nicolas and Staff:

Please find below testimony from the AG and his staff regarding Bill No. 56-32 for inclusion into the committee report. Thank you.

Mike Lidia

----- Forwarded message -----

From: Ana Maria Won Pat Borja <ana.wonpatborja@senatorbjcruz.com>

Date: Thu, Apr 11, 2013 at 6:46 PM

Subject: Fwd: Follow up on Bill-56-32 Traffic offenses as civil violations

To: Carlo Branch <carlo.branch@senatorbjcruz.com>, Mike Lidia <mike.lidia@senatorbjcruz.com>

Ana Maria Won Pat-Borja, esq. Staff Attorney Office of the Vice Speaker - I Mina'trentai dos na Liheslaturan Guåhan 155 Hesler Place Hagåtña, GU 96910 (671) 477-2520

----- Forwarded message -----

From: Phil Tydingco <ptydingco@guamag.org>

Date: Thu, Apr 11, 2013 at 6:33 PM

Subject: RE: Follow up on Bill-56-32 Traffic offenses as civil violations

To: Ana Maria Won Pat Borja <ana.wonpatborja@senatorbjcruz.com>, "Lenny M. Rapadas" <Irapadas@guamag.org>, "senator@senatorbjcruz.com" <senator@senatorbjcruz.com>

Cc: Zerlyn Palorno <zpalomo@guamag.org>

Hafa Adai Vice-Speaker BJ Cruz and Ms. Won Pat-Borja

I will assume that the inquiries posed by Mr. Raymond Perez is the same GPD Captain Ray Perez who raise nearly all these same issues questions in a meeting held on March 25, 2013. It is my recollection that the meeting was attended by Captain Ray Perez, Captain Steve Ignacio, Chief Fred Bordallo, Attorney General Rapadas, and myself. Based on the answers or responses we provided to these same issues at that meeting, we did not believe there would be the kinds of problems suggested or implied by the issues he raised by enacting Bill 56-32 into law. Regarding the issue about police officers practicing law in the Traffic Court, it was not raised at our meeting. As far as I know, the judge of the Traffic Court never allows police officers to practice law before them. They are treated as witnesses. Indeed, as I write this response, I recollect that I sent an email to Chief Prosecutor Basil O'Mallan and First Assistant Prosecutor

Jonathan Quan summarizing the meeting, and I will paste and cut that email onto this email below.

For the record, I represented the Office of the Attorney General to work on Bill 56-32 together with Presiding Judge Alberto Lamorena III, Judge Elizabeth Barrett-Anderson, Judge Verne Perez, Judge Jaime Canto and Judge Alberto Tolentino in order to address the problem that arose when the Traffic Court began requiring prosecutors to show up or dismiss cases (SEE ATTACHED BILL WHERE SECTION ONE OF THE LEGISLATIVE FINDINGS DESCRIBED THE PROBLEM), and **the Office of the Attorney General supports Bill 56-32** as a remedy that by and large addresses the problems although we still have to tackle identifying other Title 16 GCA traffic offenses whose statutory provisions specifically provide criminal penalties (i.e., punished as petty misdemeanor, misdemeanor, or 3<sup>rd</sup>, 2<sup>nd</sup> or 1<sup>st</sup> degree felonies) which should be transferred to a new separate Chapter in Title 9 GCA (am working primarily with Judge EBA on this project, too).

Phil Tydingco, Chief Deputy Attorney General

Below here is a paste and cut of the email I sent to Basil and Jonathan regarding the meeting with GPD on Bill 56-32:

From: Phil Tydingco

**Sent:** Tuesday, March 26, 2013 10:02 AM **To:** Basil O'Mallan; Jonathan Quan; ProAttyGroup

Cc: Lenny M. Rapadas; Zerlyn Palomo

**Subject:** FW: Request for Meeting Re: Bill 56-32

Basil and Jonathan,

As you know, Bill 56-32 is being proposed to alleviate the problem of having to send prosecutors to prosecute traffic violations, which should be decriminalized and treated as civil violations. We met yesterday with Chief Bordallo, Captain Ray Perez and Captain Steve Ignacio because they were concerned that somehow because traffic citations (by and large and not those traffic offenses that have specifically enumerated criminal punishments as petty misdemeanors, misdemeanors, or felonies) are treated as civil violations procedurally in traffic court will mean that police officers cannot pull people over for violating the traffic code as they are only allowed to seize, detain, arrest, etc. for criminal matters only. The AG and I discussed their concerns and related that they were oversimplifying the matter and overbroadly applying their general training principles that tell every police officer that they train "that police do not become in civil matters". In addition, the proposed amendment (see attachment) in subsection (b) also protects our ability to prosecute in criminal court even if the pullover first involved a traffic citation that gets punished as a civil violation in traffic court. Anyway, we reminded them that not only are many seemingly civil matters or violations more often than not carry criminal penalties, but that

their enabling act says otherwise. For example:
10 GCA HEALTH AND SAFETY
CH. 77 GUAM POLICE DEPARTMENT
CHAPTER 77
GUAM POLICE DEPARTMENT
§ 77102. Guam Police Department.
(a) There is established within the executive branch of the government of Guam the Guam Police Department.
(b) The director or head of the Guam Police Department shall be known as the <i>Chief of Police</i> , which shall be an unclassified position appointed by the Governor, subject to confirmation by the Guam Legislature.
(c) The deputy director of the Guam Police Department shall be known as the <i>Deputy Chief of Police</i> which shall be an unclassified position appointed by the Chief of Police.
§ 77103. Powers and Duties of Department.
(a) The Department is charged with the enforcement of all criminal laws. Each police officer is authorized to:
(1) Protect life and property;
(2) Enforce the law;
(3) Prevent crime;
(4) Preserve the peace;
(5) Arrest violators pursuant to Title 8 Guam Code Annotated;
(6) Serve the public;
(7) Conduct searches and seizures of property pursuant to Title 8
Guam Code Annotated; and
(8) Perform the duties of a peace officer.
(b) The Department is authorized to cooperate with any Federal, state, national or international law enforcement agency, including any law enforcement entity of any possession of the United States, where a reciprocal agreement exists in detecting crime, apprehending criminal offenders and preserving law and order.

(c) The Guam Police Department shall have jurisdiction within the Territory of Guam over all lands, whether titled to the government or not, including submerged lands, all waterways whether navigable or not, and over all air space above such land and waterways with respect to which the

Territory has jurisdiction.

#### § 77104. Department to Enforce Highway Safety.

The Department shall enforce all laws relating to the operation of vehicles on public roadways within the Territory. A police officer is authorized to arrest or cite persons violating any provision of Title 16, Guam Code Annotated, Guam Vehicle Code.

#### § 77105. Department to Enforce Governmental Regulations.

The Department, upon the request of any other branch or department of the government, may enforce criminal laws or any regulation which such branch or department is charged to enforce.

The Guam Police Department has asked for roll call training on this issue if this bill becomes law.

Phil

**From:** Ana Maria Won Pat Borja [mailto:ana.wonpatborja@senatorbjcruz.com]

Sent: Wednesday, April 10, 2013 11:37 AM

To: Phil Tydingco; Lenny M. Rapadas

Cc: Zerlyn Palomo

**Subject:** Fwd: Follow up on Bill-56 - Traffic offenses as civil violations

Hafa Adai,

Please see the below Vice Speaker Cruz's request for comment from your office on bill 56-31.

Also included in this email is the testimony reference to in the senator's request. In short, the senator is requesting for a written comment from your office addressing the changes made to Bill 56 and the testimony included here so that the bill can move out of committee.

Thank you,

Ana Maria Won Pat-Borja

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Dear Attorney General Rapadas,

I have been informed that your office was not invited to the Public Hearing on Bill 56-31(COR), Relative to making minor traffic offenses a civil violation. Though this bill was not referred to my Committee, I apologize for not personally ensuring that you were notified. While your office was integral to its drafting, it is my hope that you will submit, for the benefit of the body, a written statement on the measure. Also recently submitted testimony, provided for you below, has given Chairman San Nicolas slight pause. Please address the concerns in any statement you provide.

Respectfully,

~ BJ

Dear Senator San Nicolas:

This is to provide testimony in opposition to Bill No. 56-32 (COR) as currently written.

I have been made to understand that the bill was proposed to address the issue of impartiality in judgment, the issue of police being allowed to practice law and the availability of prosecutorial attorneys in the traffic court. Despite these reasons for proposing the bill, there has been no ruling by the court on this matter to invalidate the Traffic Court Rules, nor has the Judicial Council changed those rules.

Traffic Court Rules adopted by Judicial Council established the current procedure of hearing traffic offenses without the presence of a prosecutor. The rules are allowed in accordance with 8 GCA, §1.07 and §1.09, as deemed necessary to "secure simplicity and uniformity in procedure, fairness in administration and the elimination of unjustifiable expense and delay". Furthermore, the statute states that, in regards to the Traffic Court Rules, "Such rules may be inconsistent or conflict with the procedures provided in this Code. However, the defendant in any proceeding before the Traffic Court shall have the right to appeal to the Superior Court and obtain a trial de novo in any case." Thus, there is a

remedy for defendants who believe that the expedited process is not in the best interest of justice.

Listed here are some issues with the proposed amendment to the statute:

- 1. Does the amendment seek to convert the offenses in 16 GCA to entirely civil matters; or does it seek to designate acts or omissions as "violations" in the context of 9 GCA, §1.18(f)? If the latter is the case, then the amendment should strike the original phrase "guilty of a petty misdemeanor" and replace it with the words "guilty of a violation", without further changes to the existing statute.
- 2. If the amendment is proposed to be an entirely a civil matter, would the violation be considered a binding obligation for the purposes of 7 GCA, §1108 and §1109? What mechanism empowers police officers (per 10 GCA, § 77104) to "enforce" a civil violation that is not yet adjudicated through the courts?
- 3. Are suits brought forth for violations of 16 GCA considered private actions as under 7 GCA, §1114? Who is the plaintiff? Are police officers considered to be acting as individuals, or as government agents under the proposed statute? Does this negate the obligation of the Office of the Attorney General to appear in court as directed under 5 GCA, §30109(c) in regards to civil actions?
- 4. Detention is permitted for criminal offenses by 8 GCA §30.10, and police officers are presumably allowed to issue citations for traffic offenses under the authority of 8 GCA, §25.10 and §25.20. Would police officers retain authority to stop the free movement of a citizen driving on the highway, and detain and cite them for non-criminal conduct if offenses are changed to civil violations?
- 5. Are there any protections, equivalent to 8 GCA, §20.15, granted to law enforcement officers for enforcing civil violation? Does "good faith" doctrine still apply?

Thank you for receiving my concerns. Please do not hesitate to contact me if you have any questions.

Respectfully submitted.

Raymond Perez Sinajana 727-2299

Ana Maria Won Pat-Borja, esq.

Research Analyst

Office of the Vice Speaker - I Mina'trentai dos na Liheslaturan Guåhan

(671) 477-2520

Mike Lidia Research Analyst Office of Vice Speaker Cruz 477-2520

Bill draft re Traffic Offenses 16 GCA §9108 presumed petty misdemeanors than violations.03.doc 49K



Sendor Michael Sun Rock (1997), 1997, 1997, 1997, 1997

#### Bill 56-32(LS)

Joshua Tenorio < jtenorio@guamcourts.org>

Mon, Apr 15, 2013 at 9:22 AM

To: Senator Michael San Nicolas <senatorsannicolas@gmail.com>

Hafa Adai!

Please find the attached letter addressing concerns raised on Bill 56-32(LS) by Senator Pangelinan.

Thank you for your consideration.

Senseramente.

#### **JOSHUA F. TENORIO**

Director of Policy, Planning & Community Relations
Judiciary of Guam
120 West O'Brien Drive
Hagatna, Guam 96910
671.475.3278
671.482.6904 (mobile)





# Judicially of Grant

#### ADMINISTRATIVE OFFICE OF THE COURTS 120 WEST O'BRIEN DRIVE, HAGÅTÑA, GUAM 96910-5174 TEL: (671) 475-3544 / FAX: (671) 477-3184



ALBERTO C. LAMORENA III
PRESIDING JUDGE

PERRY C. TAITANO
ADMINISTRATOR OF THE COURTS

April 12, 2013

The Honorable Michael F.Q. San Nicolas Chairman, Committee on Aviation, Ground Transportation Regulatory Concerns, and Future Generations I Mina Trentai Dos Na Liheslaturan Guåhan 155 Hessler Place Hagåtña, Guam 96910

Dear Chairman San Nicolas:

Hafa Adai! Thank you for giving me the opportunity to submit comments on behalf of the Judiciary of Guam regarding Bill No. 56-32(COR), AN ACT TO REPEAL AND REEANCT §9108 OF TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO CHANGING THE PENALTY FOR VIOLATION OF THE TRAFFIC CODE FROM A PETTY MISDEMEANOR TO A CIVIL VIOLATION PUNISHABLE BY A FINE, AND TO AUTHORIZE THE TRAFFIC COURT OR JUDICIARY TO SET TRAFFIC FINES THAT ARE NOT SET BY LAW.

If passed into law, violations of Title 16 (the Vehicle Code) would be considered civil violations and not petty misdemeanors. This would not apply to any violations in which a different punishment has been established by law but would enable the Traffic Court to adjudicate non-criminal traffic violations without the presence of a Prosecutor.

The Judiciary of Guam does not have any objection to the request made by Speaker Vicente C. Pangelinan to remove the language in the legislation regarding the setting of traffic fines. We recommend amending the proposed language contained in §9108 as follows.

"§9108. Violation of this Title – Violation (a) Except in cases where a different punishment is provided by this Title or other law, every person who fails or refuses to comply with or violates any provision of this Title is guilty or liable of a civil violation punishable by a fine as set forth at law or in the schedule of fines adopted by the Traffic Court Division of the Superior Court of Guam or by the Judiciary Branch of the government of Guam, or if the fine amount is not enumerated at law or in the schedule of fines above, then fine amount is not to exceed Five Hundred Dollars (\$500.00).

(b) Notwithstanding subsection (a) of this Section, the Office of the Attorney General is not precluded from filing a criminal complaint or indictment pursuant to Chapters 15, 45 and 50 of Title 8 G.C.A. in the Superior Court of Guam that may include charges involving the violation, or failure or refusal to comply with any provisions of Title 16 G.C.A."

If you require further information, please free to contact me at your convenience.

Senseramente.

JOSHUA F. TENORIO

Director of Policy, Planning & Community Relations

cc: Honorable Frank B. Aguon, Jr. Honorable Benjamin J.F. Cruz

#### **COMMITTEE ON RULES**

I Mina'trentai Dos na Liheslaturan Guåhan • The 32nd Guam Legislature 155 Hesler Place, Hagåtňa, Guam 96910 • www.guamlegislature.com E-mail: roryforguam@gmail.com • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio CHAIRPERSON MAJORITY LEADER

Senator Thomas C. Ada Vice Chairperson Assistant Majority Leader

Senator Vicente (Ben) C. Pangelinan Member

Speaker Judith T.P. Won Pat, Ed.D. Member

Senator Dennis G. Rodriguez, Jr. Member

> Vice-Speaker Benjamin J.F. Cruz Member

Legislative Secretary Tina Rose Muña Barnes Member

> Senator Frank Blas Aguon, Jr. Member

Senator Michael F.Q. San Nicolas Member

> Senator V. Anthony Ada Member **M**INORITY LEADER

Senator Aline Yamashita Member March 26, 2013

Memorandum

To:

Reanne Meno

Clerk of the Legislature

From:

Senator Rory J. Respicio

Chairperson, Committee on Rules

Subject:

**Fiscal Notes** 

Hafa Adai!

Attached please find the fiscal notes for the bill numbers listed below. Please note that the fiscal notes, or waivers, are issued on the bills as introduced.

FISCAL NOTES:

Bill Nos.: 5-32 (LS), 11-32 (COR), 29-32 (COR), 35-32 (COR), 39-32 (COR), 47-32 (COR), 56-32 (COR), and 59-32 (COR)

2013 HI RE 20 2011 FIDS

WAIVERS:

Bill Nos.: 23-32 (COR), 58-32 (COR), and 67-32 (COR)

Please forward the same to MIS for posting on our website. Please contact our office should you have any questions regarding this matter.

Si Yu'os ma'åse'!

19:42:16 a.m. 03-26-2013



# BUREAU OF BUDGET & MANAGEMENT RESEARCH

OFFICE OF THE GOVERNOR
Post Office Box 2950, Hagatña Guam 96932

EDDIE BAZA CALVO GOVERNOR

JOHN A. RIOS DIRECTOR

RAY TENORIO LIEUTENANT GOVERNOR

#### FACSIMILE INFORMATION PAGE

PLEASE DELIVER TO: Senator Rory Respicio

FACSIMILE NUMBER: 472-3547

FROM: BBMR

Total Pages including this page: 23

If you do not receive legible copies of all the pages, please call back as soon

as possible. Phone numbers (671) 475-9412/9450. Fax number (671) 472-2825

**RE**: Fiscal Note on the following Bill Nos.: <u>5-32(LS)</u>, <u>11-32(COR)</u>, <u>29-32(COR)</u>, <u>35-32(COR)</u>, <u>39-32(COR)</u>, <u>47-32(LS)</u>, <u>56-32(COR)</u>, and <u>59-32(COR)</u>, and Fiscal Note Waiver on the following Bill Nos.: <u>23-32(COR)</u>, <u>58-32(COR)</u>, and <u>67-32(COR)</u>.

**COMMENTS:** Fiscal Notes to be picked up via Central Files.

Thank You!



U. . \*1 LZOZJ

# **BUREAU OF BUDGET & MANAGEMENT RESEARCH**

OFFICE OF THE GOVERNOR
Post Office Box 2950, Hagatña Guam 96932

EDDIE BAZA CALVO GOVERNOR

JOHN A. RIOS DIRECTOR

RAY TENORIO LIEUTENANT GOVERNOR

MAR 25 2013

Senator Rory J. Respicio Chairperson, Committee on Rules I Mina'trentai Unu na Liheslaturan Guåhan The 31<sup>st</sup> Guam Legislature 155 Hesler Place Hagåtna, Guam 96932

Hafa Adai Senator Respicio:

Transmitted herewith is Fiscal Note on the following Bill Nos.: <u>5-32(LS)</u>, <u>11-32(COR)</u>, <u>29-32(COR)</u>, <u>35-32(COR)</u>, <u>39-32(COR)</u>, <u>47-32(LS)</u>, <u>56-32(COR)</u>, and <u>59-32(COR)</u>, and Fiscal Note Waiver on the following Bill Nos.: <u>23-32(COR)</u>, <u>58-32(COR)</u> and <u>67-32(COR)</u>.

If you have any question(s), please do not hesitate to call the office at 475-9412/9106.

IOHN A. RIOS

Director

**Enclosures** 

cc: Senator Vicente (ben) Pangelinan

# Bureau of Budget & Management Research

		Fiscal Not	te of Bill No. 56-	-32(COR)				
IN ACT RELATIV	VE TO REPEALIN	NG AND REENACTIN	G SECTION §916	)8 OF TITLE 16 GUA	AM CODE ANNOTA	ATED.		
		Department/A	gency Appropriati	on Information				
Dept./Agency Affec	cted: Judiciary of	No No. 4 - 10 Thirth and signed the		Dept/Agency Head: I	F Philip Carbullida	Chief Instige		
		propriation(s) to date:	ATTEMPER TO THE PARTY OF THE PA	pepu agency men.	r, ramp carounds,	23,564,558		
			A A A:			4-3-4-7-19-4-3-4-5-6-4-6-6-6-6-6-6-6-6-6-6-6-6-6-6-6-6		
Department's Othe	Department's Other Fund (Specify) appropriation(s) to date: Safe Streets Fund							
Total Departmen	nt/Agency Appropri	iation(s) to date:				\$23,709,558		
		Fund Source Info	ermation of Prope	sed Appropriation				
				General Fund:	(Specify Special Fund):	Total:		
FV 2012 Unreserve	ed Fund Balance <sup>1</sup>				\$0	\$(		
FY 2013 Adopted	Revenues			50	\$0	\$(		
FY 2013 Appro. <u>(F</u>	P.L. 31-233)			\$0	\$0	\$(		
Sub-total:				\$0	50	5(		
Less appropriation	n in Bill			\$0	\$0	5(		
Total:				\$0	50	S		
		Estim	nated Fiscal Impact	t of Bill				
	One Full Fiscal Year	For Remainder of FY 2013 (if applicable)	FY 2014	FY 2015	FY 2016	FY 2017		
General Fund	\$0		<u> </u>	\$0	\$0	S		
(Specify Special						an Parametrico de Santo a parte Maria.		
Fund)	\$0	\$0	\$0	\$0	\$0	\$		
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2. Is amount app	ropriated adequate	to fund the intest of the	he appropriation?	/x/ N/A	/ / <b>Ves</b>	/ / No		
	the additional amou		Bankly grown Streeth	/x/ N/A	/ / Yes	/x/ No		
	stablish a new prog program duplicate	;ram/agency / existing programs/age	encies?	/x/ N/A	/ / Yes	/ / No		
		blish the program/age			/ / Yes	/x/ No		
4. Will the enacta	ment of this Bill req	quire new physical faci	ilities?		/ / Yes	/x/ No		
5. Was Fiscal No	te coordinated with	the affected dept/age	ncy? If no, indicat		/ / ¥es	/x/ No		
		not recrived as of the d and impending deadline		/ x / Other:*				
Analyst: Dr	- P. Free-	Date: 3.19.13		um	Date MAR 2	<u> </u>		
	Dina P. Rivera		- 34	ohn A. Rios, Director	<u> </u>	VEVIU		
Footnotes:								
See attached Con	m monte							
Sec attaches 55.	RHICHts.							
İ								

1:45:59 a.m. 03-26-2013

17:23



#### COMMENTS TO BILL 56-32(COR)

BILL NO. 39-32 IS AN ACT RELAVTIVE TO REPEALING AND REENACTING SECTION §9108 OF TITLE 16, OF THE GUAM CODE ANNOTATED.

The Bill is proposing to impose a fine not to exceed Five Hundred Dollars (\$500.00) in violation of any provisions as set forth in Title 16, Chapter 9. This is in when no such fine exist in the "schedule of fines" adopted by the Traffic Court Division of the Superior Court of Guam or by the Judiciary Branch. As such, this could serve as an additional revenue generating source to the Superior Court of Guam. However, the annual financial impact is undetermined at this time.

I Mina'trentai Dos na Liheslaturan Guåhan • The 32nd Guam Legislature 155 Hesler Place, Hagåtña, Guam 96910 • www.guamlegislature.com

E-mail: roryforguam@gmail.com • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio CHAIRPERSON MAJORITY LEADER

Senator
Thomas C. Ada
VICE CHAIRPERSON
ASSISTANT MAJORITY LEADER

February 25, 2013

Senator

Vicente (Ben) C. Pangelinan

Member

Speaker

Judith T.P. Won Pat, Ed.D.

Member

Senator

Dennis G. Rodriguez, Jr.

Member

Vice-Speaker Benjamin J.F. Cruz

Member

Legislative Secretary Tina Rose Muña Barnes Member

Senator Frank Blas Aguon, Jr. Member

Senator Michael F.Q. San Nicolas Member

Senator
V. Anthony Ada
Member
MINORITY LEADER

Senator Aline Yamashita Member

#### <u>MEMORANDUM</u>

To: Rennae Meno

Clerk of the Legislature

Attorney Therese M. Terlaje

Legislative Legal Counsel

From: Senator Rory J. Respicio

Majority Leader & Rules Chair

Subject: Referral of Bill No. 56-32(COR)

As the Chairperson of the Committee on Rules, I am forwarding my referral of Bill No. 56-32(COR).

Please ensure that the subject bill is referred, in my name, to the respective committee, as shown on the attachment. I also request that the same be forwarded to all members of *I Mina'trentai Dos na Liheslaturan Guåhan*.

Should you have any questions, please feel free to contact our office at 472-7679.

Si Yu'os Ma'åse!

Attachment

#### I Mina'Trentai Dos Na Liheslaturan Guahan Bill Log Sheet

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	STATUS
56-32 (COR)	T.C. Ada	AN ACT RELATIVE TO REPEALING AND REENACTING SECTION §9108 OF TITLE 16 GUAM CODE ANNOTATED.	1		Committee on Aviation, Ground Transportation, Regulatory Concerns, and Future Generations			Fiscal Note Request 2/26/13



#### FW: Revision to Bill 56(COR)

TMT <tterlaje@guam.net>

Thu, Mar 14, 2013 at 10:11 AM

To: Rennae Meno <rennae@guamlegislature.org>, Vice Speaker Benjamin Cruz <senator@senatorbjcruz.com>,

"Senator Rory J. Respicio" < roryforguam@gmail.com>

Cc: Senator Michael San Nicolas <senatorsannicolas@gmail.com>

Madame Clerk,

Bill 56-32(COR) requires changes to the title to conform with the form and style required by the Standing Rules. The Primary Sponsor concurs with my recommendation to change the title of the bill to read as follows:

AN ACT TO REPEAL AND REENACT §9108 OF TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO CHANGING THE PENALTY FOR VIOLATION OF THE TRAFFIC CODE FROM A PETTY MISDEMEANOR TO A CIVIL VIOLATION PUNISHABLE BY A FINE, AND TO AUTHORIZE THE TRAFFIC COURT OR JUDICIARY TO SET TRAFFIC FINES THAT ARE NOT SET BY LAW.

Please effectuate these changes and immediately notify the Committee to which the bill was referred. Public notices regarding this Bill should reflect the amended Title.

Si Yu'us Ma'ase.

Therese M. Terlaje Legislative Counsel I Mina Trentai Dos na Liheslaturan Guahan (32nd Guam Legislature) From: Carlo Branch <carlo.branch@gmail.com>

Date: Wed, 13 Mar 2013 16:48:32 +1000

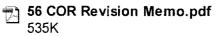
To: TMT <tterlaje@guam.net>, "Senator Rory J. Respicio" <cor@guamlegislature.org>

Cc: "Vice Speaker Benjamin J.F. Cruz" <senator@senatorbjcruz.com>

**Subject:** Revision to Bill 56(COR)

Please find the attached memorandum from Vice Speaker Cruz relative to the necessary revision of Bill 56-32(COR).

~ Carlo



#### 1 Mina'Trentai Dos Na Liheslaturan Guahan Bill Log Sheet

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	STATUS
56-32 (COR)	<u> </u>	AN ACT RELATIVE TO REPEALING AND		- File	Committee on Aviation,			Fiscal Note Requested
	T.C. Ada	REENACTING SECTION \$9108 OF TITLE 16	p.m.		Ground Transportation,			2/26/13
		GUAM CODE ANNOTATED.			Regulatory Concerns,			
		AN ACT TO REPEAL AND REENACT §9108			and Future Generations			
		OF TITLE 16, GUAM CODE ANNOTATED,						
		RELATIVE TO CHANGING THE PENALTY		100				
		FOR VIOLATION OF THE TRAFFIC CODE		2/25/13				
		FROM A PETTY MISDEMEANOR TO A CIVIL						
	-	VIOLATION PUNISHABLE BY A FINE, AND						
		TO AUTHORIZE THE TRAFFIC COURT OR						
		JUDICIARY TO SET TRAFFIC FINES THAT						
		ARE NO <b>T</b> SET BY LAW.						



#### First Notice - 3.19.13 Public/Confirmation Hearing

**Senator Michael San Nicolas** <senatorsannicolas@gmail.com>
To: Senator Michael San Nicolas <senatorsannicolas@gmail.com>

Mon, Mar 11, 2013 at 6:05 PM

Bcc: aperez@gpagwa.com, bmkelman@guampdn.com, dmgeorge@guampdn.com, dtamondong@guampdn.com, edavis@k57.com, editor@mvguam.com, gerry@mvguam.com, gmmsinc@guam.net, info@chinesetimesguam.com, jason@kuam.com, john@kuam.com, kcn.kelly@gmail.com, koreannews@guam.net, kprg@guam.net, life@guampdn.com, mabuhaynews@yahoo.com, mindy@kuam.com, mwatanabe@guampdn.com, news@k57.com, parroyo@k57.com, radioprod@kuam.com, rgibson@k57.com, sabrina@kuam.com, slimtiaco@guampdn.com, sports@mvguam.com, tcoffman@k57.com, dcrisost@guam.gannett.com, publisher@glimpsesofguam.com, weavert@pstripes.osd.mil, news@quampdn.com, jtyquiengco@spbquam.com, kevin@spbquam.com, hill.bruce@abc.net.au, pacificjournalist@gmail.com, parroyo@spbguam.com, editor@saipantribune.com, clynt@spbguam.com, mcpherson.kathryn@abc.net.au, cimiculka@guampdn.com, arcordoba@guampdn.com, communications@guam.gov, natalie.guinata@guam.gov, troy.torres@guam.gov, phnotice@guamlegislature.org, alerta.jermaine@gmail.com, baza.matthew@gmail.com, delisakloppenburg@gmail.com, geraldine@myguam.com, joy@mvguam.com, louella@mvguam.com, david@mvguam.com, jpmanuel@gmail.com, josh@spbguam.com, speaker@judiwonpat.com, senadotbjcruz@aol.com, senator@tinamunabarnes.com, roryforguam@gmail.com, senatordrodriguez@gmail.com, senbenp@guam.net, office@senatorada.org, aline4families@gmail.com, tony@tonyada.com, duenasenator@gmail.com, brantforguam@gmail.com, aguon4guam@gmail.com, mike@mikelimtiaco.com, tommy@senatormorrison.com, mayormcdonald@hotmail.com, agatmayorsoffice@hotmail.com, asanmainamayorsoffice@yahoo.com, bmoadmin@teleguam.net, ocp.mayor@gmail.com, melissa.savares@gmail.com, peter\_daigo@hotmail.com, hagatnamayor@hotmail.com, mayordorisfloreslujan@gmail.com, nblas mangilaomayor@yahoo.com, vicemayor\_allan.ungacta@yahoo.com, mayorernestc@yahoo.com, mtm\_mayors\_office@yahoo.com, pitimayor@yahoo.com, guammayor@gmail.com, rudyiriarte@gmail.com, talofofomayor@gmail.com, mayorlcrivera.tatuha@gmail.com, vicemayorksantos.tatuha@gmail.com, umatacmo@gmail.com, kones.r@gmail.com, arleen81@gmail.com, kenjoeada@yahoo.com, msavares@teleguam.net, anghet@hotmail.com, kenq@kuam.com, raymond.gibson@guam.gov, daleealvarez@gmail.com, responsibleguam@gmail.com, christopherchenay@gmail.com, floterlaje@gmail.com, derickbazahills@gmail.com, regineb.lee@gmail.com, chuck.ada@guamairport.net, peterroy@guamairport.net, lorilee.crisostomo@bsp.guam.gov, doagridir@yahoo.com, george.santos@dol.guam.gov, carl.dominguez@dpw.guam.gov, jay.rojas@dpw.guam.gov, eduardo.ordonez@clb.guam.gov, cgarcia@investguam.com, eric.palacios@epa.guam.gov, felixberto.dungca@grta.guam.gov, kpangelinan@visitguam.org, ndenight@visitguam.org, jbrown@portguam.com, monte.mafnas@dlm.guam.gov, david.camacho@galc.guam.gov, mjduenas@ghura.org, fcamacho@ghura.org, martin.benavente@ghc.guam.gov, alfredo.antolin@dol.guam.gov, joseph.cameron@hrra.guam.gov, cqoque@pbsquam.org, Adonis.mendiola@dya.guam.gov, jose.sanagustin@doc.guam.gov, pedro.leonguerrero@cqa.guam.gov, joey.sannicolas@gfd.guam.gov, fred.bordallo@gpd.guam.gov, chief@gpd.guam.gov, jim.mcdonald@ghs.guam.gov, benito.servino@disid.guam.gov, james.gillan@dphss.guam.gov, leo.casil@dphss.guam.gov, joseph.verga@gmha.org, john.rios@bbmr.guam.gov, Benita.manglona@doa.guam.gov, Anthony blaz@doa.guam.gov, jpcamacho@revtax.gov.gu, mmbenito@revtax.gov.gu, benny.m.paulino@ng.army.mil, john.unpingco@gvao.guam.gov, jonfernandez@gdoe.net, mary.okada@guamcc.edu, raunderwood@uguam.uog.edu, iflores@gpagwa.com, ed.cruz@bit.guam.gov

Håfa adai,

Please be advised that the Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations will be conducting a hearing on Tuesday, March 19, 2013, 10:00 a.m. The hearing will take place in *I Liheslaturan Guåhan*'s Public Hearing Room. See attachments for more information. Thank you for your time and attention on this matter.

Regards,

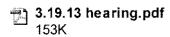
#### Jermaine Alerta

Chief Policy Analyst
Office of Senator Michael F.Q. San Nicolas
I Mina' Trentai Dos na Liheslaturan Guahan
32nd Guam Legislature
Tel: (671) 472-6453

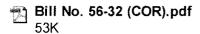
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Please consider the environment before printing this message.

#### 4 attachments







Bill No. 59-32 (COR).pdf 181K



Chairman - Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations I Mina'trentai Dos Na Liheslaturan Guåhan | 32nd Guam Legislature



#### FIRST PUBLIC NOTICE

# FOR IMMEDIATE RELEASE March 11, 2013

In accordance with the Open Government Law, relative to notice for public meetings, please be advised that the Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations will be conducting a hearing on **Tuesday, March 19, 2013, 10:00 a.m.** at *I Liheslaturan Guåhan's* Public Hearing Room for the following items:

#### **Public Hearing**

Bill No. 56-32 (COR), introduced by Benjamin J.F. Cruz and Thomas C. Ada: AN ACT RELATIVE TO REPEALING AND REENACTING §9108 OF TITLE 16 GUAM CODE ANNOTATED.

Bill No. 59-32 (COR), introduced by Vicente C. Pangelinan: AN ACT TO *ADD* CHAPTER 162 TO TITLE 11 OF THE GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING THE COLLECTIVE INVESTMENT FUNDS ACT, AND TO *REPEAL* SECTION 106155 OF CHAPTER 106, TITLE 11, GUAM CODE ANNOTATED.

#### **Confirmation Hearing**

Appointment of Donald Taitano, Member, Cockpit License Board Length of Term: One (1) Year

If written testimonies are to be presented at the hearing, copies should be delivered prior to the meeting date. Testimonies should be addressed to Senator Michael F.Q. San Nicolas and will be accepted via hand delivery to our office; our mailbox at the Main Legislature Building at 155 Hesler Place, Hagatna, Guam 96910; or via email to senatorsannicolas@gmail.com. In compliance with the Americans with Disabilities Act, individuals requiring special accommodations or services should contact the Office of Senator Michael F.Q. San Nicolas at 472-6453.

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#### Second Notice - 3.19.13 Public/Confirmation Hearing

Senator Michael San Nicolas <senatorsannicolas@gmail.com>

Fri, Mar 15, 2013 at 9:21 AM

To: Senator Michael San Nicolas <senatorsannicolas@gmail.com> Bcc: aperez@gpagwa.com, bmkelman@guampdn.com, dmgeorge@guampdn.com, dtamondong@guampdn.com, edavis@k57.com, editor@mvguam.com, gerry@mvguam.com, gmmsinc@guam.net, info@chinesetimesguam.com, jason@kuam.com, john@kuam.com, kcn.kelly@gmail.com, koreannews@guam.net, kprg@guam.net, life@guampdn.com, mabuhaynews@yahoo.com, mindy@kuam.com, mwatanabe@guampdn.com, news@k57.com, parroyo@k57.com, radioprod@kuam.com, rgibson@k57.com, sabrina@kuam.com, slimtiaco@guampdn.com, sports@mvguam.com, tcoffman@k57.com, dcrisost@guam.gannett.com, publisher@glimpsesofguam.com, weavert@pstripes.osd.mil, news@guampdn.com, jtyquiengco@spbguam.com, kevin@spbguam.com, hill.bruce@abc.net.au, pacificjournalist@gmail.com, parroyo@spbguam.com, editor@saipantribune.com, clynt@spbguam.com, mcpherson.kathryn@abc.net.au, cimiculka@guampdn.com, arcordoba@guampdn.com, communications@guam.gov, natalie.quinata@guam.gov, troy.torres@guam.gov, phnotice@guamlegislature.org, alerta.jermaine@gmail.com, baza.matthew@gmail.com, delisakloppenburg@gmail.com, geraldine@myquam.com, joy@mvguam.com, louella@mvguam.com, david@mvguam.com, jpmanuel@gmail.com, josh@spbguam.com, speaker@judiwonpat.com, senadotbjcruz@aol.com, senator@tinamunabarnes.com, roryforguam@gmail.com, senatordrodriguez@gmail.com, senbenp@guam.net, office@senatorada.org, aline4families@gmail.com, tony@tonyada.com, duenasenator@gmail.com, brantforguam@gmail.com, aguon4guam@gmail.com, mike@mikelimtiaco.com, tommy@senatormorrison.com, mayormcdonald@hotmail.com, agatmayorsoffice@hotmail.com, asanmainamayorsoffice@yahoo.com, bmoadmin@teleguam.net, ocp.mayor@gmail.com, melissa.savares@gmail.com, peter daigo@hotmail.com, hagatnamayor@hotmail.com. mayordorisfloreslujan@gmail.com, nblas\_mangilaomayor@yahoo.com, vicemayor\_allan.ungacta@yahoo.com, mayorernestc@yahoo.com, mtm\_mayors\_office@yahoo.com, pitimayor@yahoo.com, guammayor@gmail.com, rudyiriarte@gmail.com, talofofomayor@gmail.com, mayorlcrivera.tatuha@gmail.com, vicemayorksantos.tatuha@gmail.com, umatacmo@gmail.com, kones.r@gmail.com, arleen81@gmail.com, kenjoeada@yahoo.com, msavares@teleguam.net, anghet@hotmail.com, kenq@kuam.com, raymond.gibson@guam.gov, daleealvarez@gmail.com, responsibleguam@gmail.com, christopherchenay@gmail.com, floterlaje@gmail.com, derickbazahills@gmail.com, regineb.lee@gmail.com, chuck.ada@guamairport.net, peterroy@guamairport.net, lorilee.crisostomo@bsp.guam.gov, doagridir@yahoo.com, george.santos@dol.guam.gov, carl.dominguez@dpw.guam.gov, jay.rojas@dpw.guam.gov, eduardo.ordonez@clb.guam.gov, cgarcia@investguam.com, eric.palacios@epa.guam.gov, felixberto.dungca@grta.guam.gov, kpangelinan@visitguam.org, ndenight@visitguam.org, jbrown@portguam.com, monte.mafnas@dlm.guam.gov, david.camacho@galc.guam.gov, mjduenas@ghura.org, fcamacho@ghura.org, martin.benavente@ghc.guam.gov, alfredo.antolin@dol.guam.gov, joseph.cameron@hrra.guam.gov, cgogue@pbsguam.org, Adonis.mendiola@dya.guam.gov, jose.sanagustin@doc.guam.gov, pedro.leonguerrero@cqa.guam.gov, joey.sannicolas@gfd.guam.gov, fred.bordallo@gpd.guam.gov, chief@gpd.guam.gov, jim.mcdonald@ghs.guam.gov, benito.servino@disid.guam.gov, james.gillan@dphss.guam.gov, leo.casil@dphss.guam.gov, joseph.verga@gmha.org, john.rios@bbmr.guam.gov, Benita.manglona@doa.guam.gov, Anthony.blaz@doa.guam.gov, jpcamacho@revtax.gov.gu, mmbenito@revtax.gov.gu, benny.m.paulino@ng.army.mil, john.unpingco@gvao.guam.gov, jonfernandez@gdoe.net, mary.okada@guamcc.edu, raunderwood@uguam.uog.edu, jflores@gpagwa.com, ed.cruz@bit.guam.gov

Håfa adai.

Please be advised that the Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations will be conducting a hearing on Tuesday, March 19, 2013, 10:00 a.m. The hearing will take place in *I Liheslaturan Guåhan*'s Public Hearing Room. See attachments for more information. Thank you for your time and attention on this matter.

Regards,

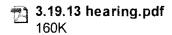
#### Jermaine Alerta

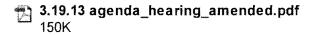
Chief Policy Analyst
Office of Senator Michael F.Q. San Nicolas
I Mina' Trentai Dos na Liheslaturan Guahan
32nd Guam Legislature
Tel: (671) 472-6453

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#### 4 attachments





Bill No. 56-32 (COR).pdf

Bill No. 59-32 (COR).pdf 181K



Chairman - Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations I Mina'trentai Dos Na Liheslaturan Guåhan | 32nd Guam Legislature



#### SECOND PUBLIC NOTICE

# FOR IMMEDIATE RELEASE March 15, 2013

In accordance with the Open Government Law, relative to notice for public meetings, please be advised that the Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations will be conducting a hearing on **Tuesday, March 19, 2013, 10:00 a.m.** at *I Liheslaturan Guåhan's* Public Hearing Room for the following items:

#### **Public Hearing**

Bill No. 56-32 (COR), introduced by Benjamin J.F. Cruz and Thomas C. Ada: AN ACT RELATIVE TO REPEALING AND REENACTING §9108 OF TITLE 16 GUAM CODE ANNOTATED.

AN ACT TO REPEAL AND REENACT \$9108 OF TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO CHANGING THE PENALTY FOR VIOLATION OF THE TRAFFIC CODE FROM A PETTY MISDEMEANOR TO A CIVIL VIOLATION PUNISHABLE BY A FINE, AND TO AUTHORIZE THE TRAFFIC COURT OR JUDICIARY TO SET TRAFFIC FINES THAT ARE NOT SET BY LAW. (title amended by Legal Counsel with the concurrence of the primary sponsor)

Bill No. 59-32 (COR), introduced by Vicente C. Pangelinan: AN ACT TO *ADD* CHAPTER 162 TO TITLE 11 OF THE GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING THE COLLECTIVE INVESTMENT FUNDS ACT, AND TO *REPEAL* SECTION 106155 OF CHAPTER 106, TITLE 11, GUAM CODE ANNOTATED.

#### **Confirmation Hearing**

Appointment of Donald Taitano, Member, Cockpit License Board Length of Term: One (1) Year

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Chairman - Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations 1 Mina'trentai Dos Na Liheslaturan Guåhan | 32nd Guam Legislature



#### PUBLIC HEARING

Tuesday, March 19, 2013 10:00 a.m. Public Hearing Room I Liheslaturan Guåhan

#### **AGENDA**

- I. Call to Order
- II. Opening Remarks/Announcements
- III. Items for Public Consideration

Bill No. 56-32 (COR), introduced by Benjamin J.F. Cruz and Thomas C. Ada: AN ACT RELATIVE TO REPEALING AND REENACTING \$9108 OF TITLE 16 GUAM CODE ANNOTATED.

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Appointment of Donald Taitano, Member, Cockpit License Board

- IV. Closing Remarks
- V. Adjournment